

Message Text

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ACTION EB-07

INFO OCT-01 EA-07 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00

DOT-00 INR-07 NSAE-00 FAA-00 L-03 SS-15 NSC-05 /047 W

----- 023974

R 030814Z FEB 76

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 6594

AMEMBASSY CANBERRA

AMEMBASSY JAKARTA

LIMITED OFFICIAL USE TOKYO 1602

JAKARTA & CANBERRA FOR MICHAEL STYLES

E. O. 11652: N/A

TAGS: EAIR, JA

SUBJ: CIVAIR: HAWAII BILATERAL TALKS

REF: STATE 18299

1. ACCORDING REFTTEL, JAPANESE EMB SAYS GOJ WANTS TO DISCUSS "WHAT TO DO RE OKINAWA" AT UPCOMING DISCUSSIONS. OWING TO CHARGES IN PERSONNEL BOTH IN EMBASSY AND DEPARTMENT, WE THINK IT USEFUL TO REITERATE THAT GOJ AND USG VIEWS OVER U.S. CARRIER SERVICE TO OKINAWA DIFFER SUBSTANTIALLY. ACCORDING TO MOFA LETTER OF 4/5/73, GOJ MAINTAINS THAT U.S. TRAFFIC RIGHTS TO OKINAWA "WILL CEASE TO EXIST AT END FIVE YEAR PERIOD;" I.E., FIVE YEARS AFTER REVERSION. USG, HOWEVER, MAINTAINS THAT U.S. CARRIER TRAFFIC RIGHTS TO OKINAWA WERE INCORPORATED INTO THE CIVIAL AIR TRANSPORT AGREEMENT BY AN EXCHANGE OF NOTES ON MAY 9, 1972 AND THAT SUCH RIGHTS MAY BE EXERCISED BY THE U.S. FOR THE LIFE OF THE AGREEMENT. IN ACCORDANCE WITH A MEMORANDUM OF UNDERSTANDING SIGNED ON JUNE 17, 1971 WE DO AGREE HOWEVER THAT FIVE YEARS AFTER THE REVERSION OF OKINAWA, THE VALUE OF U.S. SERVICE TO NAHA SHALL BE INCLUDED IN THE "BALANCE OF BENEFITS" UNDER THE CIVIL AIR TRANSPORT AGREEMENT. THIS VIEWPOINT WAS LAST EXPRESSED IN WRITING TO THE GOJ ON FEBRUARY 13, 1975.

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2. OF GRADUALLY DIMINISHING IMPORTANCE AS FIVE-YEAR PERIOD DRAWS

TO CLOSE IS FACT THAT GOJ AND USG ALSO DISAGREE OVER LEVEL OF SERVICE WHICH CAN BE PROVIDED BY U.S. CARRIERS DURING 5-YEAR PERIOD. GOJ'S VIEWPOINT IS THAT THERE CAN BE NO "SUBSTANTIAL INCREASE IN FREQUENCIES OR CAPACITY OFFERED BY EACH U.S. OINE" DURING 5 YEARS; WE MAINTAIN SERVICE TO NAHA IS NO DIFFERENT FROM ANY OTHER ROUTE AND THAT CAPACITY OR FREQUENCY CHANGES MAY BE APPLIED FOR BY BOTH THE CARRIER AND THROUGH THE EMBASSY 45 DAYS PRIOR TO THEIR EFFECTIVE DATE (AGREED MINUTES OF JAN 14, 1959). RESPECTIVE VIEWPOINTS ON THIS ISSUE WERE ALSO COVERED IN CORRESPONDENCE CITED PARA ONE.

3. GOJ HAS NOT CHANGED ITS POSITION RE ABOVE TWO ISSUES AND REITERATED THEM INFORMALLY TO EMBASSY OFFICER TWO MONTHS AGO.

4. REFTEL ALSO MENTIONS GOJ INTEREST IN DISCUSSING FARE DISCOUNTING. EMBASSY WELL AWARE ANOTHER ROUND OF FARE-CUTTING HAS AGAIN APPARENTLY BROKEN OUT BETWEEN NW, PAA AND JAL AND WE KNOW JAL HAS COMPLAINED TO THE MOT ABOUT THIS. WE HAVE REASON TO BELIEVE, HOWEVER, THAT JAL'S SKIRTS ARE NOT COMPLETELY CLEAN; E.G., GOOKING OF INDIVIDUALS AT GROUP OR CHARTER FARE RATES. CARRIERS THEMSELVES ARE DISCUSSING THIS MATTER AND WE HAVE RECEIVED NO GUGGESTION FROM THEM TO RAISE IT AT A GOVERNMENT LEVEL.
HODGSON

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Margaret P. Grafeld
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